The Honorable Jason Smith Chair Committee on Ways and Means U.S. House of Representatives The Honorable Richard Neal Ranking Member Committee on Ways and Means U.S. House of Representatives

March 8, 2023

Dear Chairman Smith and Ranking Member Neal:

On behalf of the undersigned organizations representing health care providers, public health professionals, scientists, patients, and the pharmaceutical and diagnostics industries, we urge you to include the PASTEUR Act in any moving legislative vehicle this year, including the reauthorization of the Pandemic and All Hazards Preparedness Act (PAHPA). The growing crisis of antimicrobial resistance (AMR) undermines U.S. public health preparedness and significantly hampers our nation's ability to respond to a wide range of threats, including pandemics, outbreaks, natural disasters, and bioterror attacks. PASTEUR would increase our nation's resilience by strengthening the antibacterial and antifungal pipeline to ensure clinicians and other medical professionals have the innovative products they need to treat patients, and ensuring antimicrobials are used appropriately. Every day we wait to address the crisis in the antimicrobial ecosystem is another year patients and providers must wait to have access to life-saving medicines.

In 2019, an estimated 1.27 million deaths worldwide were directly caused by AMR, and AMR played a part in nearly 5 million deaths. This makes AMR a leading cause of death globally.¹ The AMR crisis was further exacerbated by the COVID-19 pandemic. In 2020, U.S. hospitals experienced a 15% increase in AMR infections and deaths, though pandemic-related data gaps suggest that the total national burden of AMR may be much higher. Experts do not expect a return to pre-pandemic levels without concerted action.² Any emergency resulting in high levels of hospitalization, particularly high levels of ventilator use, creates a ripe opportunity for the spread of secondary drug resistant infections.

Addressing AMR is important for bioterror preparedness as well, as agents used by bioterrorists may be genetically engineered to resist current therapeutic antimicrobials.³ World Health Organization (WHO) has estimated that if 50 kg of *Y. pestis* were to be released as an aerosol over a city with a population of 5 million, 150,000 people might fall ill with pneumonic plague, 36,000 of whom would die.⁴ Drug resistant strains of *Y. pestis* have been reported, which can increase mortality.⁵ As another example, modeling suggests that deliberate release of aerosolized *F. tularensis* over London would result in an estimated 130,000 infections and 24,000 deaths.⁶ Natural resistance is already observed in tularemia,

¹ <u>https://www.thelancet.com/journals/lancet/article/PIIS0140-6736(21)02724-0/fulltext</u>

² <u>https://www.cdc.gov/drugresistance/pdf/covid19-impact-report-508.pdf</u>

³ <u>https://books.google.com/books?hl=en&lr=&id=liGEDwAAQBAJ&oi=fnd&pg=PR1&ots=ZXqKRYXnRH&sig=39-Vf6uaisjn-zSVfBI-1p_9TT4#v=onepage&q&f=false</u>

⁴ <u>https://apps.who.int/iris/bitstream/handle/10665/39444/24039.pdf</u>

⁵ https://journals.asm.org/doi/full/10.1128/AAC.00306-06

⁶ https://www.liebertpub.com/doi/abs/10.1089/bsp.2011.0004

and the overuse of fluoroquinolones in the last two decades has led to treatment failure and relapses in tularemia patients.⁷

Hurricanes and other natural disasters can also increase the spread of infections, including drug resistant infections. Loss of electricity increases the risk of food spoilage and foodborne illness. Interrupted access to safe water supplies can lead individuals to turn to rivers or other ad hoc water sources. This approach, along with the presence of floodwaters, can increase the risk of illness caused by waterborne pathogens. Studies have found higher levels of pathogenic bacteria and antibiotic resistance genes in floodwaters and soil in the Houston, TX area following Hurricane Harvey.⁸⁹ Conditions in crowded shelters and severely damaged homes can significantly increase the spread of infection as well. All these infections can trigger sepsis among victims and emergency workers.¹⁰ Additionally, during natural disasters, those who are immunocompromised may not only lose access to crucial systems such as infusion or dialysis centers due to the loss of power but are also even more prone to these infections.

Despite the urgent and increasing need for novel antimicrobials to treat superbugs, the antimicrobial ecosystem is broken and unable to meet patient needs. The current pipeline has fewer than 50 antibacterial therapeutics in clinical development worldwide – only a handful of which are for the most threatening gram-negative pathogens – a critical area of need.¹¹ We know that the pipeline is already inadequate to address current resistant threats, let alone those that will come in the future.

Novel antimicrobials must be used judiciously to limit the development of resistance, so payment based on volume fails to drive innovation. PASTEUR's subscription model is an innovative way to pay for novel antimicrobials that will revitalize the pipeline and support appropriate use. Under PASTEUR, the federal government can enter into contracts with innovators to pay for a reliable supply of novel antimicrobials with payments that are decoupled from the volume of antimicrobials used. Importantly, the federal government only pays once – the subscription payment is all-inclusive, and PASTEUR only pays for success. Furthermore, PASTEUR is designed to pay for FDA approved treatments that are available to patients and meet unmet AMR needs– those that experts agree will likeliest have a big impact for patients and public health.

The delinked approach is similar to Project Bioshield, which provides multi-year funding to support procurement of medical countermeasures (MCM) for national security. Antimicrobials, like MCM, have a very limited commercial market. PASTEUR will provide novel antimicrobial innovators with a more predictable return on investment necessary to revitalize the antimicrobial pipeline—just like Project Bioshield has done for MCMs.

PASTEUR would also provide new funding for health facilities including rural, critical access and safety net hospitals to support antimicrobial stewardship, to ensure that antimicrobials are used appropriately to limit the development of resistance, and to ensure that the vulnerable patients served by these hospitals can have access to the benefits of antimicrobial stewardship. Stewardship teams also typically

⁷ https://ami-journals.onlinelibrary.wiley.com/doi/full/10.1111/j.1751-7915.2008.00063.x

⁸ https://pubs.acs.org/doi/10.1021/acs.estlett.8b00329

⁹ https://pubmed.ncbi.nlm.nih.gov/33077230/

¹⁰ https://www.sepsis.org/sepsisand/natural-disasters/

¹¹ <u>https://www.who.int/publications/i/item/9789240047655</u>

play critical roles in preparedness and response, including managing administration of novel therapeutics during emergencies and managing antimicrobial drug shortages.

In his September 2022 remarks to the World AMR Congress, Secretary Becerra reiterated the Administration's commitment to this issue, as evidenced by the inclusion of a proposal that aligns with PASTEUR in the President's budget request for 2023, which was endorsed in the Consolidated Appropriations Act of 2023. At the end of 2022, PASTEUR had over 60 bipartisan cosponsors and the broad support of a diverse array of stakeholders. Delays in the passage of PASTEUR are delays in the development of novel antimicrobials to treat highly resistant, life-threatening infections—delays that erode our preparedness and that many patients, including those particularly susceptible to infections, such as patients with cystic fibrosis, cancer, or organ transplants, cannot afford.

We urge you to enact PASTEUR in 2023.

Thank you, Abgenics Life Sciences Pvt Ltd Acurx Pharmaceuticals, Inc. Adaptive Phage Therapeutics AdvaMedDx Aequor Inc. AGILeBiotics B.V. AIDS United AIIMS Allegheny Oral and Maxillofacial Surgery Alliance for Aging Research Alliance for Biosecurity Alpha-1 Foundation American Academy of Allergy, Asthma & Immunology American Academy of HIV Medicine American Association for Dental, Oral, and Craniofacial Research American Association of Bovine Practitioners American College of Allergy, Asthma & Immunology American College of Emergency Physicians American Gastroenterological Association American Kidney Fund

American Liver Foundation American Public Health Association American Society for Biochemistry and Molecular Biology American Society for Microbiology American Society of Nephrology American Society of Plastic Surgeons American Society of Tropical Medicine and Hygiene American Urological Association AMR Insights BV AMR.Solutions AN2 Therapeutics Antibiotic Resistance Action Center, George Washington University Antimicrobial Development Specialists, LLC Antimicrobial Innovation Alliance (AIA) Antimicrobials Working Group **Appili Therapeutics** Aridis Pharmaceuticals Inc. Arizona Medical Association ArrePath Inc Arthritis Foundation Association for Professionals in Infection Control and Epidemiology Association of Public Health Laboratories (APHL) Association of State and Territorial Health Officials Astellas Pharma Global Development, Inc. Autoimmune Association AVAC Aviva Investors BD (Becton, Dickinson and Co.) **BEAM Alliance**

bioMerieux Inc. BioPharma Consultants Biotechnology Innovation Organization (BIO) **BioVersys AG** black, gifted & whole foundation **Blacksmith Medicines** Boehringer Ingelheim Venture Fund USA **Boomer Esiason Foundation** Bugworks Research Inc. Canadian Antimicrobial Innovation Coalition **Cancer Support Community** CancerCare **Capital Alternatives Caregiver Action Network** Case Western Reserve University Clarametyx Biosciences, Inc. Coalition for Improving Sepsis and Antibiotic Practices (CISAP) Coalition of Skin Diseases **Colorectal Cancer Alliance** Consumer Federation of America (CFA) **COPD** Foundation Crestone, Inc. CUBRC, Inc. Curza, Inc. Cystic Fibrosis Foundation **Debiopharm International SA** Doodhadhari Burfani Hospital & Research Institute **DRJ Consulting LLC** Duke University School of Medicine

Duke-Margolis Center for Health Policy Ebright Laboratory, Waksman Institute, Rutgers University **Elizabeth Glaser Pediatric AIDS Foundation EMH** Consulting **Emory Antibiotic Resistance Center Emory University Entasis Therapeutics** Ethiopian Public Health Institute F2G Ltd **Family Voices** Federation of American Hospitals FHI Clinical Florida Osteopathic Medical Association Genentech, a member of the Roche Group **Global Coalition on Aging Global Health Technologies Coalition** Government College University, Institute of Microbiology Greater San Diego Biological Solutions GSK Half Moon Bay Biotechnology Consulting Harvard Medical School, Brigham and Women's Hospital HealthCare Institute of New Jersey (HINJ) Healthcare Leadership Council HealthHIV Healthy Men Inc. HealthyWomen Hearts Consulting Group, LLC Helmholtz Centre for Infection Research **HIV Medicine Association**

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Melinta Therapeutics Merck MGB Biopharma Michigan Antibiotic Resistance Reduction Coalition **Microbion Corporation** Microbiotix, Inc. Microvioma, India Musculoskeletal Infection Society **Mutabilis MyCare** Mycoses Study Group Education and Research Consortium Mycovia Pharmaceuticals Nabriva Therapeutics NASTAD National Association of Nutrition and Aging Services Programs (NANASP) National Association of Pediatric Nurse Practitioners National Athletic Trainers' Association National Coalition for Cancer Survivorship National Consumers League National Grange National Health Council National Kidney Foundation National MS Society National Organization for Rare Disorders National Public Health Laboratory New York State Osteopathic Medical Society Novo Holdings Equity US Inc. NTM Info & Research Oak Ridge Institute for Science Education

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Shionogi Inc. Small World Initiative Social Innovation in Drug Resistance Program - Boston University Society of Critical Care Medicine Society of Hospital Medicine Society of Infectious Diseases Pharmacists (SIDP) South Dakota State University - Medical Laboratory Sciences Program Spero Therapeutics Spina Bifida Association Stuart B. Levy Center for Integrated Management of Antimicrobial Resistance at Tufts (Levy CIMAR) Synthetivity Tanta University **TB** Alliance Terranova Medica, LLC The American College of Preventive Medicine The Bonnell Foundation: Living with cystic fibrosis The Broad Institute of MIT and Harvard The Gerontological Society of America The Joint Commission The Pew Charitable Trusts Thunder Biotech, Inc. Treatment Action Group (TAG) Triage Cancer Trust for America's Health **UC-Davis Medical Center** UCSB **United Spinal Association** University of Alabama at Birmingham University of Anbar

University of Colorado Denver School of Medicine University of New Mexico University of Port Harcourt Teaching Hospital University of Texas at San Antonio VA Boston Healthcare System and BU School of Medicine Valley Fever Americas Foundation Valley Fever Institute Venatorx Pharmaceuticals Virginia Commonwealth University Vizient, Inc. Wayne State Yniversity Western Ridge WICN Zavante Royalty Co